

U.S. DEPARTMENT OF HOMELAND SECURITY TRANSPORTATION SECURITY ADMINISTRATION REPORT OF INVESTIGATION

CASE NUMBER: 113-0243

OPR CASE:

TITLE: ORD - Racial Profiling by BDOs

CROSS REFERENCED CASES:

SUBJECT(S): Unknown

ALLEGATION(S): D4 - Failure to follow instructions (Ignoring policies)

PERIOD OF INVESTIGATION: April 8, 2013 - July 26, 2013

CASE STATUS: Closed

INVESTIGATED BY: Transportation Security Specialist Kevin Nolan, Special Agents Phillip Spampinato, Joseph Viviano, William Kalbfleisch, Tracy Tomlins and Mary Drury

REPORT BY: Special Agent Mary Drury

and tarte

7-29-13

Date

Lawrence R. Porte Special Agent In Charge Detroit Field Office Office of Inspection

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Origin of Case:

On March 18, 2013, the DHS Inspector General's office (DHS-IG) referred to the TSA OOI an anonymous letter received on March 11, 2013. The author purported to be a concerned BDO assigned to O'Hare International Airport (ORD). The letter outlines a number of problems within the ORD BDO program to include the practice of racial profiling. It is alleged that Royal Jordanian Airline and Etihad Airways have been targeted because their passengers are Middle Eastern

Allegation:

Unidentified BDOs and their managers are alleged to have practiced racial profiling by targeting Middle Eastern passengers. This is in violation of the Screening of Passengers by Observation Techniques (SPOT) standard operational procedures (SOP). This is also in violation of TSA Management Directive 1100.73-5.

Finding:

Surveillance of ORD BDO activity was conducted at the alleged targeted airlines and no evidence of racial profiling was observed (Attachment 4). All ORD BDO managers were interviewed; each denied ever directing, or instructing BDOs to practice racial profiling. All maintained that they never witnessed racial profiling and were never made aware of any racial profiling (Attachments 6 – 13). Interviews of possible authors of the anonymous letter were conducted. Each denied knowledge of the letter and its author. The author of the anonymous letter remains unknown. Each BDO acknowledged racial profiling is unlawful and is a serious allegation. Although BDOs voiced complaints about their managers; all maintained that racial profiling is not practiced at ORD (Attachments 15 – 19). Review of ORD SPOT Suspicious Incident Reports (SIRs), Transportation Information Sharing System (TSS), and referral statistics determined no anomalies that suggest racial profiling is practiced at ORD (Attachments 2 and 19).

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Executive Summary

On March 18, 2013, the DHS-IG referred to OOI an anonymous letter received on March 11, 2013. The author purported to be a concerned BDO assigned to ORD. The letter outlines a number of problems within the ORD BDO program to include the practice of racial profiling.

The anonymous letter was reviewed. The type written letter is absent any details or specifics of racial profiling. It is alleged that Royal Jordanian Airline and Etihad Airways have been targeted because their passengers are Middle Eastern.

Surveillance was conducted at ORDs international terminal, specifically observing BDO activity at the screening checkpoint and ticket counters. No unusual interaction between BDOs and international travelers was detected.

DAFSD Amiel Jackson was interviewed; he oversees the BDO program at ORD. He has heard many complaints from the BDOs; however there has never been any information to suggest racial profiling. Two I band SPOT TSMs (STSM) run the actual program. Both were interviewed and provided the history and development of the existing program. Both STSMs attested in a sworn written statement that they have never directed, instructed, or tolerated any racial profiling. Further, they have never been informed of any practice of racial profiling. All Six H band STSMs were interviewed; each attested the same and maintained they have no knowledge of any racial profiling existing at ORD.

Interviews were conducted of BDOs that may have possibly authored the letter. Each BDO interviewed, attested in a sworn written statement, no knowledge of the letter or its author. Each maintained that they have never been directed or witnessed racial profiling. The BDOs further claimed that if they had any knowledge of its practice they would report it to their manager immediately; because it is not tolerated at ORD. A few of the BDOs interviewed believe that the source of the allegation may have misinterpreted their assignments or directives because they lack the knowledge of the specific threat based intelligence.

A review of eight months of ORD SPOT referral statistics indicate a very low number of proportional incidences involving passengers flying on Royal Jordanian Airlines and Etihad Airways. In addition, a review of ORD's TSS and SIRs for a six month period indicated a relatively small number of individuals, with names that appear to be Middle Eastern, warranted law enforcement involvement.

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OTHER INVESTIGATIVE ASPECTS

Persons Associated with Case:

Name	Role	Title	Attachment #
Amiel Jackson	witness	DAFSD	5
(1)(6)	witness	STSM	6
	witness	STSM	7
	witness	STSM	8
	witness	STSM	9
	witness	STSM	10
	witness	STSM	11
	witness	STSM	12
	witness	STSM	13
(b)(0)	witness	EBDO	14
Reference of the	witness	BDO	15
	witness	MBDO	16
	witness	EBDO	17
	witness	EBDO	18

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	ATTACHMENTS				
Attachment Number	Description				
1	MOI review of complaint letter dated April 8, 2013.				
2	MOI review of TSS reports dated April 14, 2013.				
3	MOI AFSD-LE Jeff Quiroga dated April 15, 2013.				
4	MOI surveillance dated May 16, 2013.				
5	MOI DAFSD Amiel Jackson dated May 10, 2013.				
6	MOI STSM dated June 14, 2013.				
7	MOI STSM dated June 18, 2013.				
8	MOI STSM Division dated June 14, 2013.				
9	MOI STSM Main dated June 14, 2013				
10	MOI STSM				
11	MOI STSM dated June 19, 2013.				
12	MOI STSM dated June 24, 2013.				
13	MOI STSM ^(Bill) dated June 26, 2013.				
14	MOI BDO (6)(6) dated June 21, 2013.				
15	MOI BDO (BX6) dated June 21, 2013.				
16	MOI BDO ⁽⁶⁾⁽⁶⁾ dated June 21, 2013.				
17	MOI BDO ^{(b)(6)} dated June 24, 2013.				
18	MOI BDO ⁽⁰⁾⁽⁶⁾ dated June 28, 2013.				
19	MOI review of SPOT referral statistics July 2, 2013.				

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Attachment #1

MEMORANDUM OF INTERVIEW OR ACTIVITY			
Type of Activity: Personal Interview Telephone Interview Records Review Other	Date and Time: April 8, 2013 9:30 a.m.		
Activity or Interview of: Anonymous letter containing allegations against ORD BDO program	Conducted by: SA Mary Drury		
	Location of Interview/Activity: OOI ORD Office		

Subject Matter/Remarks

OOI conducted a review of the anonymous letter sent to OOI by DHS IG which initiated this investigation. The unknown author claims to be a concerned BDO from ORD, whom can no longer remain silent. The letter was postmarked February 28, 2013, at Carol Stream, IL. It should be noted that although the body of the letter was typewritten; the envelope was hand printed. The following is a summary of its content:

- Racial profiling exists at ORD, targeting Middle Eastern passengers flying on Royal Jordanian Airlines and Etihad Airways.
- Falsification of the Performance Measurement Information Systems (PMIS) hours, claiming
 managers inaccurately report their playbook hours in order to make their quota by counting
 hours for lunch and other breaks.
- Falsification of full time employment (FTE) in that managers misrepresent their actual SPOT hours, claiming to be involved in referrals inaccurately.
- Managers falsify training logs and on the job training (OJT) for Playbook.

Case Number:	Case Title:
113-0243	ORD – Racial Profiling by BDOs
	SENSITIVE SECURITY INFORMATIONFOR OFFICIAL USE ONLY

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(Revised 12-15-08)

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- · Managers do not have to swipe in and out; allowing them to come in late and leave early.
- Managers make harassing and inappropriate comments regarding age and or disabilities.
- Managers practice favoritism in regards to assignments.
- Managers discriminate against males over 40.
- Managers fail to complete family medical leave act (FMLA) paperwork correctly.
- · BDOs' complaints are not properly vetted.

OOI will investigate the allegation of racial profiling mentioned in this letter.

AFSD–LE at ORD, Jeff Quiroga, has been assigned by the FSD, at ORD, to investigate all of the management issues noted in the letter.

Attachment:

Copy of anonymous letter, signed "a concerned BDO at ORD", post marked February 28, 2013

Case Number: 113-0243	Case Title: ORD – Racial Profiling by BDOs	
110 0240	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL COL	

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(Revised 12-15-08)

CROS 03/09/14/13 Office of Investigations Hotline dur murry Dewe Sw. Buildwig-410, DHS Officer of Inspector General REDE 30 MILINIAM Muil stop 2600 72 0it 11 1. Silon VaMadau S. SENSITIVE SECURITY INFORMATION WARNING: This record contains Sensitive Security information that is controlled WARNING: This receive equilains Sensitive Security intermation that is confineded under 49 CFR parts 15 and 1524. No part of this received may be disclosed to persons without a "need to know", as defined in 90 CFR parts 15 and 1520, except with the written permission of the Administrator of the transportation Security Administration or the Secretary of Transportation. Unauthorized release may result in civil penalty or ruber action. For this, government agencies, public disclosure is governed by 5 U.S.C. 552 and 56 CFR parts 15 and 1520.

Rethrence: 49 CFR § 1520, Marking SSI

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CARDI STREAM

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DHS Office of Inspector General

Attention: Office of Investigations Hotline

245 Murray Drive SW, Building 410/Mail Stop 2600 Washington, DC 20528

RE: Chicago O'hare BDO Program

To Whom It May Concern:

I am a BDO at Chicago O'Hare and can no longer remain silent about what has become the status quo in the BDO Program at O'Hare.

1. Falsification of Federal reporting Paperwork

> a. PMIS

- Managers regularly falsify the hours to make their quota. i.
- Managers regularly count Checkpoint hours, Lunchs, and Breaks for Playbook ii. hours
- iii, Managers will inaccurately report BDOs sick or off duty to get credit for Playbook and VIPAR hours
- b. FTE
 - 1. Managers will report themselves conducting 24 or more Spot hours, which they will not have done or have counted the hours they left their office and have lunch as SPOT.
 - ii. Most Managers with the exception of [10] haven't conducted SPOT in over a year.
 - iii. Managers will add themselves to referrals that they were not present for or contacted for.
 - Training

C.

- Managers falsify training logs to show they have conducted trainings that they i. have not.
- Managers falsified training logs showing that they conducted the OJT for Playbook. No BDO Manager observed or instructed BDOs on how to conduct playbook plays nor did they observe BDOs conducting plays to make sure they knew what they where doing, 90% of BDO Managers haven't participated in a Playbook play since the program started. The only BDOs who received training on how to conduct Playbook pays were certified for Playbook by the Playbook supervisors who actually when to the gates and trained the BDOs.
- đ. Payroll
 - i., Managers do not swipe in and out. So they are regularly seen coming in late and leaving early not just in the BDO program.
- 2. Racial Profiling of Middle East Passengers flying on Royal Jordanian or Etihad
 - a. BDOs are encouraged to pay particular attention to Middle East passengers.
 - It is regularly briefed that the Middle East passengers carry large amounts of money, b. have outstanding warrants, and are people of interest.
 - One BDO is encourage to use his connections at the ticket counter to find out information C. on passengers and use the information to refer the passenger in for a BDO referral

Harassment, and inappropriate comments. 3.

Managers regular make disparaging comments about a BDO's age a. or disability.

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- b. Managers regularly tell BDOs who have just returned from Playbook that they are not real BDOs and they don't know how to do there job so they are going to give them crappy assignments so they learn what it is really like.
- c. Managers regularly make disparaging comments about a BDOs medical condition. Most of the things they say should not be talked about outside of doctor's offices but the whole BDO teams knows this BDO's personal business.
- d. Managers (100) instead of using the disciple procedures will use the participation in a Special Assignment as a persons punishment and will make sure that the person as well as everyone else knows why they required to or excluded from participating.
- e. Manager like to make off color jokes about BDO and their appearance.
- f. In the feed back for promotion, a BDO was told they didn't receive the job because they had a language barrier because they speak a second language.

4. Favoritism

- a. Two female BDOs receive their preference of assignments from the morning managers due to their relationship with the I-Band manager. They are also given knowledge of personal and profession information that should remain confidential.
- b. One BDO manager has been involved with a BDO he supervised.
- c. The G-Band BDO that is assigned to the VIPAR teams has been allowed give priority to his friends for the VIPARS and the Amtrak Detail. The viper assignments regularly go to the same people and most to the males of the program.
- 5. Discrimination in assignments and promotions
 - a. Promotions in the programs regularly go to males under 40.
 - b. Special assignments regularly go to male under 40.
 - c. If two equal BDOs under 40 are regularly given the better assignments.
- 6. Not following the SOP
 - A. Manager tas stated that the SOP is a guideline as to how to conduct SPOT and should not be followed.
 - Manager More that contradict the SOP. When question, they quote Local policy and threaten to write up any one who does obey.
- 7. Failure to report
 - Managers will not fill out paperwork out correctly for PMLA or they will Lie on paperwork
 - b. If a BDO comes to a Manager with a complaint, they will regularly not follow up on it. If an employee asks for information on an BEOC complaint, the manager will give miss information until their time runs out.

Thank you for your time,

A concerned BDO at O'hare airport.

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Attachment #2

MEMORANDUM OF INTERVIEW OR ACTIVITY		
Type of Activity: Personal Interview Telephone Interview Records Review Other	Date and Time: April 14, 2013 2:00 p.m.	
Activity or Interview of: Review of ORD TSS Reports from October 20012 through March 2013	Conducted by: SA Mary Drury	
	Location of Interview/Activity: ORD OOI Office	

Subject Matter/Remarks

OOI requested from the Federal Air Marshall Service (FAMS) Office of Law Enforcement (OLE) copies of TSA TSS reports, also known as SIRs, initiated from ORD's SPOT program from October 2012 through May 2013. These reports document the suspicious incident and observed behaviors that warrant law enforcement involvement. Nine SIRs were issued during that time period. The incidence of reports is low compared to other Category X airports. A review of each report was conducted to determine any evidence of potential racial profiling. The following observations were noted:

- By Airline:
 - flying on Royal Jordanian Airline
 - ✓ (b(3) 49 (JSC § 1140) | flying on American Airlines
 - ✓ [[0][3].49 [ISC § 114] flying on United Airlines
 - (10) 3) 49 U.S.C. \$ 114 flying on Jet Blue Airline
- By Ethnicity

1		appeared to be possibly Hispanic. appeared to be possibly Polish.
1	(B)(3)(49 U S C § 1140)	appeared to be possibly Middle Eastern.
Case Number: 113-0243	Case Title: ORD - F	Racial Profiling by BDOs

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(Revised 12-15-08)

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

✓ Consider set the appeared to be possibly Eastern European.

All passengers provided identification that indicated U.S. residency.

✓ The remaining passengers names do not provide any indication of ethnicity.

Attachments:

Copies of the TSS SIRs for ORD SPOT program from October 2012 through March 2013.

	SEASITIVE SECORTEL INFORMATION/FOR OFFICIAL USE UNLY	
113-0243	ORD – Racial Profiling by BDOs	
Case Number:	Case Title:	

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(Revised 12-15-08)



Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

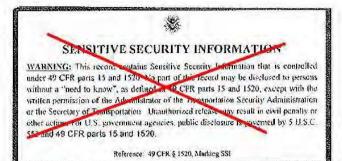
SIR Number

(D)(3) 49 U S/C § 114

GENERAL INFORMATION

SIR Reason	Transportation Domain	Date of Occurrence	Time of Occurrence	Attachments included w/Submission?
S.P.O.T.	Aviation	(b)(3) 49 U & C § 114(r)		False
TISS User Name	TISS Field Office	TISS User Contact Phone	Date of Submission	Time of Submission
(0)(3) 48 11.5 C § 114 (41/6/48)	ORD Coordination Center		10/23/12	1013) d9 U S.C. \$ 114(r)
Airport of Occurrence	City of Occurrence	State of Occurrence	Country of Occurrence	Weapons Involved
Chicago- O'Hare , IL - (ORD)	Chicago	IL	United States	
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DUSK49 LSC § 1140 (DUG)



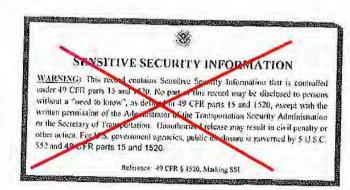


Subject Type	Subject Last Name	Subject First Name	Subject Middle Name	Subject Date of Birth
ter ny electronis i ritarian		and a survey		
Subject Home Address Number	Subject Home Address Street	Subject Home Address City	Subject Home Address State	Subject Home Zip Co
(0) 3) 49 U S C § 114m,	nike)			
Subject Home Address Country	Subject Home Phone Number	Subject Home Cell Number	Subject Social Security Number	Subject Other Identification
0)(0)49USC \$114h1				
Subject Age	Subject Gender	Subject Race	Subject Height	Subject Weight
			(6)(5) 48 U S C § 114ir	
	Subject Eye Color	Subject Hair Color	Subject Hair Style	Subject Hair Length
Subject Build	oubject Lys obtor			
Subject Build	Cabject Lys Color			

Additional Subject Identifiers

NO CLOTHING INFORMATION

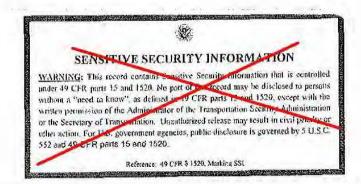
NO VEHICLE INFORMATION





Airline 490 S.C. § (140)	Flight Number	Departure Date	Departure Airport	Seat Numbr
			Chicago- O'Hare , IL - (ORD)	
Arrival Date	Arrival Airport	Aircraft Tail Number	Aircraft Make	Aircraft Model
Captain Last Name	Captain First Name	Gaptain Phone Number	Captain Email Address	Captain Employe
40.0 S C § 114(n)			hand a start of the start of the	Number
Last Name	Lead Flight Attendants First Name	Lead Flight Attendants Phone Number	Lead Flight Attendants Email Address	Lead Flight Attendants Emplo Number
				Attendants Emplo
Last Name 3) 49 U.S.C. § 114(*)	First Name		Email Address	Attendants Emplo
Last Name 3) 49 U.S.C. § 114(*)	First Name	Phone Number	Email Address	Attendants Emplo
Last Name 3149 USC § 114(*) FAMS INVEST - TECS Query	First Name	Phone Number	Email Address ONLY	Attendants Emplo

Transportation Investigations Branch Comments

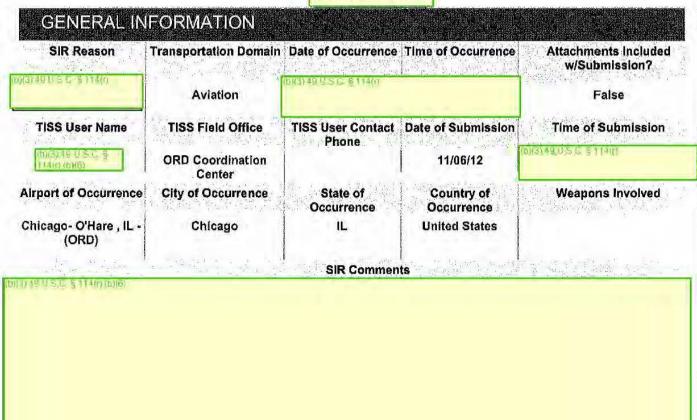


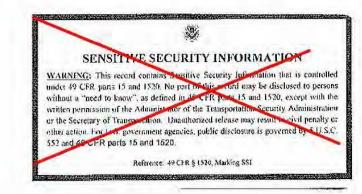


Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SIR Number

(DH3)49USC § 114m







SUBJECT INFORMATION

Subject Type Subject Last Name Subject First Name Subject Middle Name Subject Date of Birth

Subject Home	Subject Home	Subject Home Address	Subject Home Address	Subject Home Zip Cod
Address Number	Address Street	City	State	
DONGT COLD STORES IN MICHING				

Subject Home Address Country	Subject Home Phone Number	Subject Home Cell Number	Subject Social Security Number	Subject Other Identification
United States	NOTE 149 DIST. & HANKORD			
Subject Age 36 - 40	Subject Gender Male	Subject Race	Subject Height	Subject Weight
Subject Build	Subject Eye Color	Subject Hair Color	Subject Hair Style	Subject Hair Length

		and the second	· · · · · · · · · · · · · · · · · · ·	
Subject	Subject Scars	Subject Tattoos	Subject Piercing	Allas / Alternate Name
Beard/Mustache				and the second second second

18,40 1 3,6 6 11 167

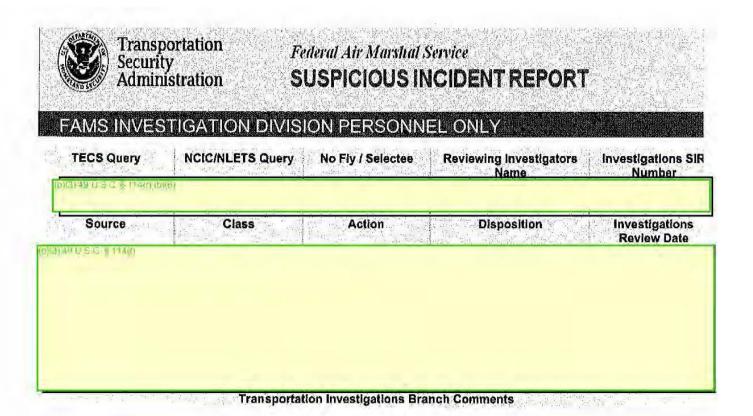
Additional Subject Identifiers

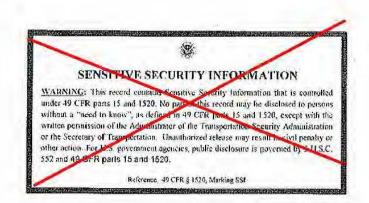
NO CLOTHING INFORMATION

NO VEHICLE INFORMATION

NO AIR CARRIER INFORMATION

邀 SENSITIVE SECURITY INFORMATION WARNING: This record contains stansitive Security Information that is controlled under 49 CFR parts 15 and 1520. No part of this report may be disclosed to persons without a "need to know", as defined in 49 CFR parts 15 and 1520, except with the written permission of the Administrator of the Transportation Security Administration or the Secretary of Transport non. Unauthorized release may result in oral ponalty or other action. For LLC government agencies, public disclosure is governed by 5 D r 552 and 48 Sr R parts 15 and 1520. Reference: 49 CFR § 1520. Matking SSI





Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

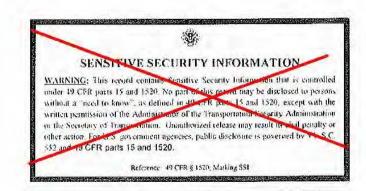
SIR Number

(b)(3):49 US/C § 114(r)

GENERAL INFORMATION

Aviation	10X3749 U S C S 114(r)		
A 111 219 744	A REAL PROPERTY OF A REAL		False
S Field Office		The second s	Time of Submission
D Coordination Center		12/06/12	D(3)49USC \$114(/)
of Occurrence	State of Occurrence	Country of Occurrence	Weapons Involved
Chicago	L	United States	
[D Coordination Center of Occurrence	Phone D Coordination Center of Occurrence State of Occurrence	Phone 12/06/12 Center 0f Country of Occurrence Occurrence Occurrence

(b)(3)(49 U S C § 114(7)(b)(6)

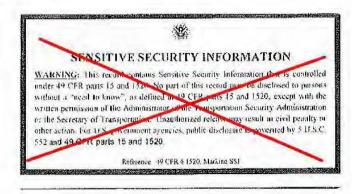




Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SUBJECT INFORMATION

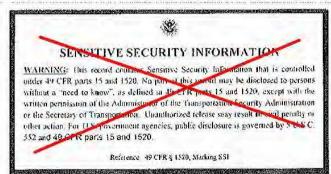
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Subject Scars	Subject Tattoos	Subject Piercing	Alias / Alternate Name
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Arrival Date	Arrival Airport	Aircraft Tall Number	Aircraft Make	Aircraft Model
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There was no further information located on either subject based on the information provided.



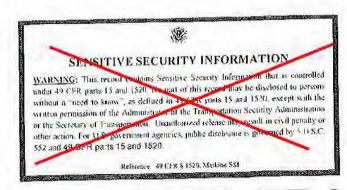
Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

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Subject Age 26 - 30	Subject Gender Female	Subject Race	Subject Height	Subject Weight
Subject Build	Subject Eve Color	Subject Hair Color	Subject Hair Style	Subject Hair Length
Subject Beard/Mustache	Subject Scars	Subject Tattoos	Subject Piercing	Alias / Alternate Nan

Additional Subject Identifiers

NO CLOTHING INFORMATION

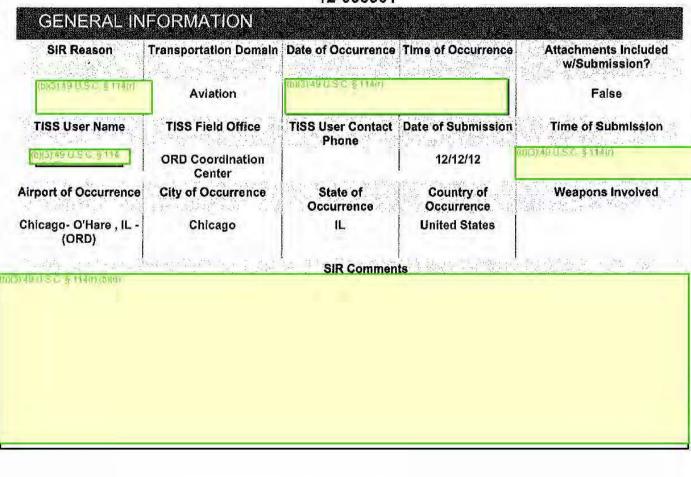
NO VEHICLE INFORMATION

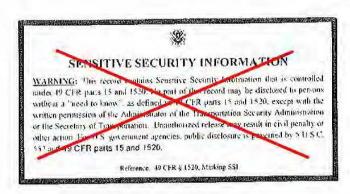


Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SIR Number

12-003901







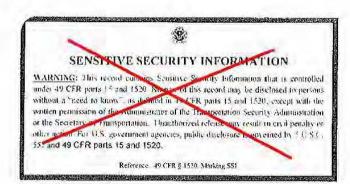
Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

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Subject Beard/Mustache	Subject Scars	Subject Tattoos	Subject Piercing	Alias / Alternate Nam

Additional Subject Identifiers

NO CLOTHING INFORMATION

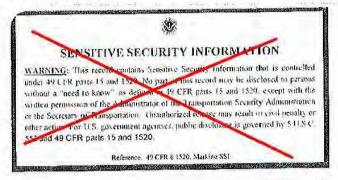
NO VEHICLE INFORMATION





Airline 49 USC \$114m	Flight Number	Departure Date	Departure Airport	Seat Numbr
12 G 2 G 2 (11)			Chicago- O'Hare , IL - (ORD)	(b)(3149 U.S.C. § 114(r)
Arrival Date	Arrival Alrport	Aircraft Tail Number	Aircraft Make	Aircraft Model
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FAMS INVEST TECS Query DI 3149 U SIC & THAM ID AR Source	First Name IGATION DIVISION NCIC/NLETS Query	Phone Number	Email Address ONLY	Attendants Emplo Number
FAMS INVEST	First Name	Phone Number DN PERSONNEL No Fly / Selectee R	Email Address ONLY	Attendants Emplo Number

LEOs responded and resolved the incident

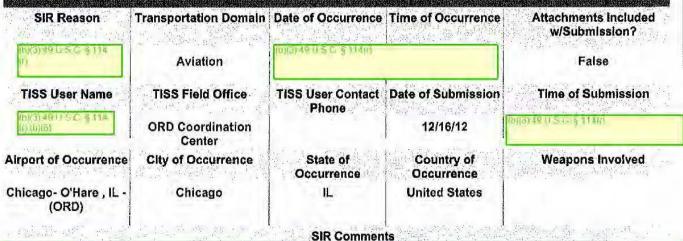


TRANSPORTATION INFORMATION SHARING SYSTEM • SUSPICIOUS INCIDENT REPORT

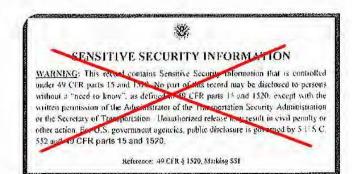
Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SIR Number 12-003949

GENERAL INFORMATION



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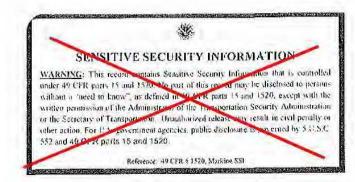
Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SUBJECTI	NFORMATION			
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Subject Home Address Country	Subject Home Phone Number	Subject Home Cell Number	Subject Social Security Number	Subject Other Identification
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Additional Subject Identifiers

NO CLOTHING INFORMATION

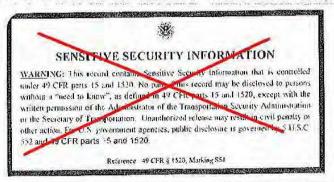
NO VEHICLE INFORMATION



Transportation Security Administration

Airline	Flight Number	Departure Date	Departure Airport	Seat Numbr
0.49USC 8114(/)	Fight Number		and the stand of the second	10K3) 49 U S C § 114(
			Chicago- O'Hare , IL - (ORD)	
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aptain Last Name	Captain First Name	Captain Phone Number	Captain Email Address	Captain Employe
3149 U S C § 114in				
d Flight Attendants	Lead Flight Attendants	Lead Elight Attendants	Load Ellaht Attandante	Lead Flight
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5) 49 USC § 114(r)		Phone Number	Email Address	Attendants Emplo
FAMS INVEST	First Name	Phone Number	Email Address ONLY	Attendants Emplo Number
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FAMS INVEST	First Name	Phone Number	Email Address ONLY Reviewing Investigators Name	Attendants Emplo Number

There was no further information located on the subject to merit further investigation at this time.

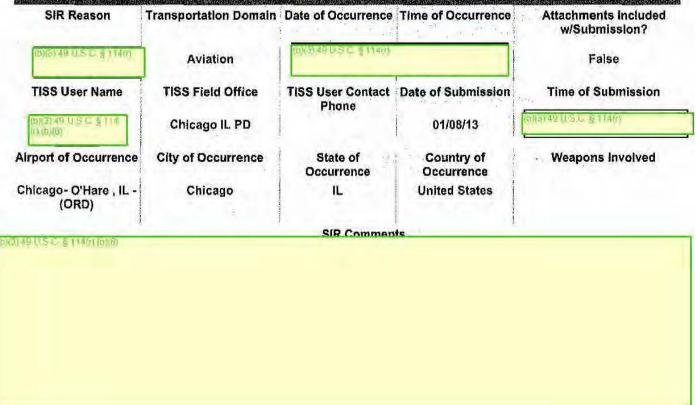


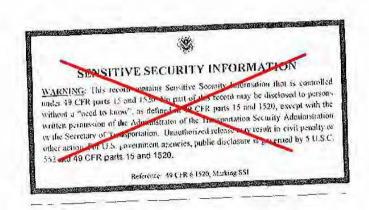


SIR Number

(6)(3) #9 USC § 11#(n

GENERAL INFORMATION







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Additional Subject Identifiers

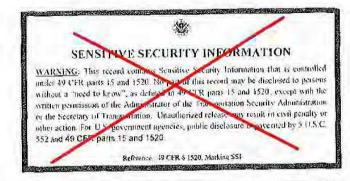
NO CLOTHING INFORMATION

Transportation Security

Administration

NO VEHICLE INFORMATION

NO AIR CARRIER INFORMATION



TECS Query	NCIC/NLETS Query	No Fly / Selectee	Reviewing Investigators	Investigations SI
Source USC § 11407	Class	Action	Disposition	Investigations Review Date 1/11/2013 7:30:43
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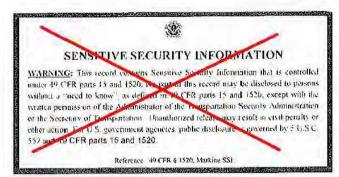
Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SIR Number

13-000141

GENERAL INFORMATION

SIR Reason	Transportation Domain		Time of Occurrence	Attachments Included
(p)(3):49:0 S G 名 114(r)	Aviation	(6)(3149 U.S.C. § 114(r)		False
TISS User Name	TISS Field Office	TISS User Contact Phone	Date of Submission	Time of Submission
6x31491/50 § 144(1), 6(0)	ORD Coordination Center		01/15/13	03:07:05
irport of Occurrence	City of Occurrence	State of Occurrence	Country of Occurrence	Weapons Involved
hicago- O'Hare , IL - (ORD)	Chicago	IL.	United States	
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49.USC § 114(0,16)(6)		1.1		

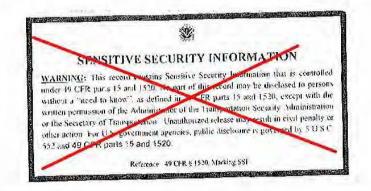




AIR CARRIER	INFORMATION			
Airline	Flight Number	Departure Date	Departure Airport	Seat Numbr
niai 4910 S.C. § 114in			Chicago- O'Hare , IL - (ORD)	(b)(3) 49 D ≳ C § 114(q
Arrival Date	Arrival Airport	Aircraft Tail Number	Aircraft Make	Aircraft Model
a)(31490SC §114(n				
Captain Last Name	Captain First Name	Captain Phone Number	Captain Email Address	Captain Employe
(D)(3) 40 U.S.C § 11407	1			
Lead Flight Attendants	Lead Flight Attendants	Lead Flight Attendants	Lead Flight Attendants	Lead Flight
Last Name	First Name	Phone Number	Email Address	Attendants Employ

FAMS INVESTIGATION DIVISION PERSONNEL ONLY

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			Review Date
			1.1
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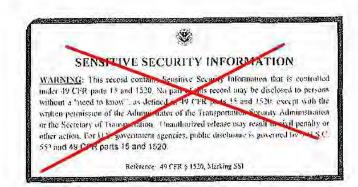


Subject Type	Subject Last Name	Subject First Name	Subject Middle Name	Subject Date of Birth
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n/3/481/S.C. § 114/0/h	1881)			
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6)(3) 49 P.S.C. § 178(n)				
Subject Age	Subject Gender	Subject Race	Subject Height	Subject Weight
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Subject Build	Subject Eye Color	Subject Hair Color	Subject Hair Style	Subject Hair Length
Subject	Subject Scars	Subject Tattoos	Subject Piercing	Alias / Alternate Nam

Additional Subject Identifiers

NO CLOTHING INFORMATION

NO VEHICLE INFORMATION



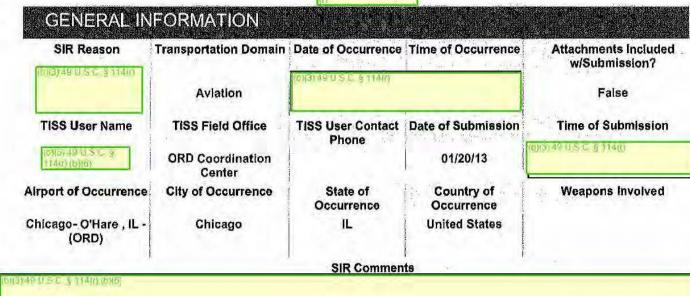


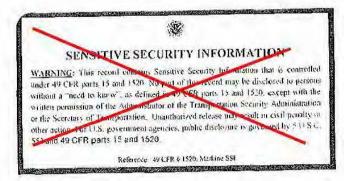
Transportation Security Administration

Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

SIR Number

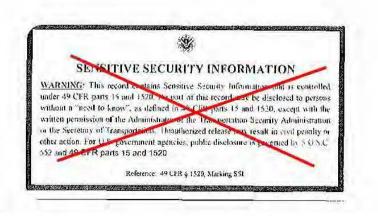
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TECS Query	NCIC/NLETS Query	No Fly / Selectee	Reviewing Investigators Name	Investigatio Numbe
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Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

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ddress Country	Phone Number			
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Address Country	Phone Number Subject Gender Male	Number Subject Race	Number Subject Height	Identification Subject Weight

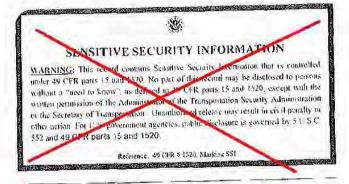
Additional Subject Identifiers

NO CLOTHING INFORMATION

Transportation Security Administration

NO VEHICLE INFORMATION

NO AIR CARRIER INFORMATION

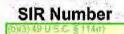


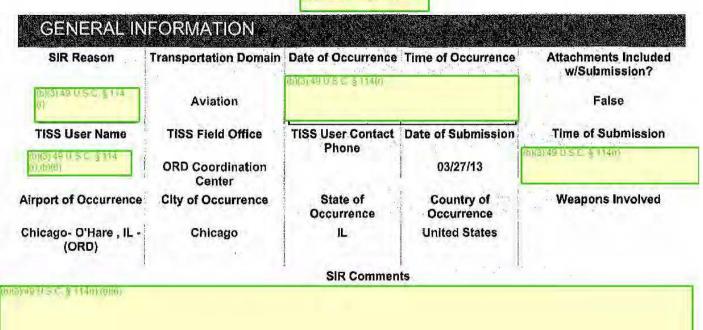
TRANSPORTATION INFORMATION SHARING SYSTEM • SUSPICIOUS INCIDENT REPORT COPYRIGHT @ 2009 THE FEDERAL AIR MARSHAL SERVICE. ALL RIGHTS RESERVED

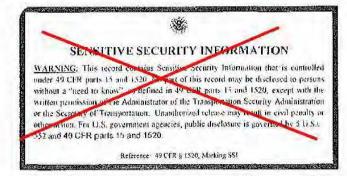


Transportation Security Administration

Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT







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Federal Air Marshal Service SUSPICIOUS INCIDENT REPORT

Subject Type	Subject Last Name	Subject First Name	Subject Middle Name	Subject Date of Birth
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Subject Home	Subject Home	Subject Home Cell	Subject Social Security	Subject Other
Address Country	Phone Number	Number	Number	Identification
Subject Age	Subject Gender	Subject Race	Subject Height	Subject Weight
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Subject Build	Subject Eye Color	Subject Hair Color	Subject Hair Style	Subject Hair Length
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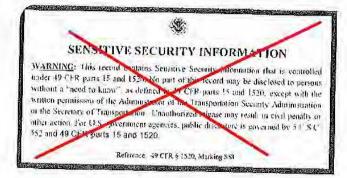
Additional Subject Identifiers

NO CLOTHING INFORMATION

Transportation Security Administration

NO VEHICLE INFORMATION

NO AIR CARRIER INFORMATION

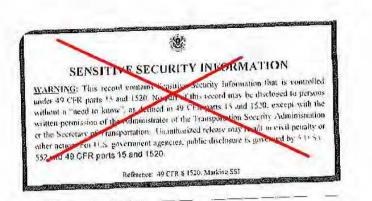


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Attachment #3

	MEMORANDUM OF INTERVIEW OR ACTIVITY	
Type of Activity: Personal Interview Telephone Interview Records Review Other	Date and Time: May 3, 2013 12:00 p.m.	
Activity or Interview of: AFSD-LE Jeff Quiroga - ORD	Conducted by: SA Mary Drury	
	Location of Interview/Activity: ORD OOI Office	

Subject Matter/Remarks

OOI met with AFSD-LE Jeff Quiroga regarding additional concerns and complaints alleged against the management of ORD's SPOT program. The following is a summary of information he provided:

- AFSD-LE Quiroga has been assigned to investigate two separate TSA Hotline complaints: HL 13-06702 and HL 13 - 0268. Both allege inaccuracies in documenting PMIS, unfair playbook assignments, and falsification of training records. Neither complaint contained any allegations of racial profiling.
- In order to prevent a duplication of efforts; it was determined that AFSD-LE Quiroga will
 investigate the allegations surrounding inaccuracies in PMIS entries and SPOT hours, the
 distribution of assignments, and the falsification of training records.
- The falsification of training records was discussed and determined to be virtually impossible, since all training is initiated and closely controlled by TSA headquarters. The only room for any possible discrepancy would be the OJT sign- in log, which documents the observation of performance of duties and review of any change in SOP.

Case Number.	Case Title:
113-0243	ORD – Racial Profiling by BDOs
mar()or () in	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL USE ONLY

WARNING: THIS RECORD CONTAINS SENSITIVE SECONTY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION, FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFR PARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

 In addition, a review of the current SPOT SOP was conducted and discussed. Access to local documentation of SPOT referrals was also discussed. No copies of SPOT referrals are located at ORD. All information is entered in PARIS.

Case Number:	Case Title:	
113-0243	ORD – Racial Profiling by BDOs	
and a press of the second s	SENSITIVE SECURITY INFORMATION/POR OFFICIAL USE ONLY	

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNANTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFR PARTS 15 AND 1520.

Attachment #4

MEMORANDUM OF INTERVIEW OR ACTIVITY				
Type of Activity: Personal Interview Telephone Interview Records Review Other	Date and Time: May 14-16, 2013			
Activity or Interview of: Surveillance at Terminal 5 International checkpoint at ORD	Conducted by: Special Agents Joseph M. Viviano and Philip Spampinato			
	Location of Interview/Activity: ORD Terminal 5			
0.00	at Malfar/Damoriza			

Subject Matter/Remarks

On May 14, 2013 and May 15, 2013, OOI investigators conducted surveillance at the Terminal 5 international checkpoint, at ORD, due to a hotline complaint against the ORD BDOs that were alleged to be racially profiling passengers, while performing their duties at the check point.

On May 14, 2013, OOI investigators arrived at the Terminal 5 international checkpoint approximately three hours prior to the international Royal Jordanian flight, which was scheduled to depart at 9:30 p.m. and the Etihad Airways flight, which was scheduled to depart at 8:30 p.m. OOI investigators observed BDOs more and the State and the

However, OOI investigators did not observe any unusual incidents and or any racial profiling by the ORD BDOs, while passengers waited in line, prior to going through the checkpoint.

On May 15, 2013, OOI investigators arrived at the Terminal 5 international checkpoint approximately three hours prior to the international Royal Jordanian flight, which was scheduled to depart at 9:30 p.m. and the Etihad Airways flight, which was scheduled to depart at 8:30 p.m. OOI investigators observed BDOs (Compared SC \$ 114) and (Compared SC \$ 114) on very limited basis interacting with the passengers.

However, OOI investigators did not observe any unusual incidents and or any racial profiling by the ORD BDOs, while passengers waited in line, prior to going through the checkpoint.

Case Number 113-0243	Case Title: ORD – Racial Profiling by BDOs
Revised February 28, 2006	FOR OFFICIAL USE ONLY
	PUBLIC DISCLOGURE TO BE DETERMINED UNDER 5 U.S.C. 552

Attachment #5

EMORANDUM OF INTERVIEW OR ACTIVITY	
Date and Time: May 10, 2013 1:00 p.m.	
Conducted by: SA Mary Drury	
Location of Interview/Activity: ORD TSA Manager's Office	

Subject Matter/Remarks

OOI interviewed DAFSD Amiel Jackson; he currently oversees the BDO program at ORD. He provided some insights into the current program. The following is a summary of information he provided:

- DAFSD Jackson was not surprised that an anonymous letter was sent to DHS IG; because there have been many complaints within the program. He was surprised by the allegation of racial profiling.
- The BDO program at ORD consists of two I band managers: STSM and There was a third manager. STSM he pursued a position at U.S. Customs. Recently his position was open for bid; and later the position was recinded. This has resulted in some hard feelings by the managers that submitted their names for promotion.
- There are six H band managers: STSMs There is currently a bid open for

an additional position.

Case Number:	Case Title:
113-0243	ORD – Racial Profiling by BDOs
	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL USE ONLY

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520, NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF 1105 ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL DENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFR PARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- There are approximately 100 TSA officers in the ORD BDO program.
- STSM started up the program at ORD. He is described as the most knowledgable of the SPOT program and its practices.
- Playbook is not run by the STSMs they merely schedule some of their employees to participate. Therefore, they do not determine which airline would be chosen for additional scrutiny.
- The coordination duty managers (CDM) determine where and what plays take place, and that is usually intelligence driven by TSA headquarters information.
- There are approximately BDOs assigned to work each day. There assignments rotate daily.
- The ORD international terminal regulary has BDOs present working SPOT. There may be more if there is a Playbook scheduled.

Case Number: 113-0243	Case Title: ORD – Racial Profiling by BDOs	1
	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL USE ONLY	- <u>197</u>

WARNING: THIS RECORD CONTAINS SENSITIVE SECORITY EXPORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFR PARTS 15 AND 1520.

Attachment #6

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	MEMORANDUM OF INTERVIEW OR ACTIVITY
Type of Activity: Personal Interview Telephone Interview Records Review Other	Date and Time: June 14, 2013 2:30 p.m.
Activity or Interview of: STSM	Conducted by: SAs Tracy Tomlins and Mary Drury
	Location of Interview/Activity: ORD TSA Manager's Office

Subject Matter/Remarks

STSM was interviewed relative to his knowledge of the ORD program and any information regarding the alleged allegation. The following is a summary of both his verbal and sworn written statement:

- Image: The second second
- In his career with TSA and in the SPOT program, he has never practiced racial profiling, or instructed anyone to racial profile. He has never witnessed any racial profiling at ORD.
- All the SPOT activities he has directed, have been conducted without regard to race, color, religion, national origin, ethnicity, sexual orientation or disability; except as directed by the FSD, based on specific intelligence threat information. For example there have been amber alerts, Be on Look Outs (BOLOs), and flights identified as having a passenger whose name matches the "no fly list".

Case Number:	Case Title:	
113-0243	ORD Racial Profiling by BDOs	
	SENSITIVE SECURITY INFORMATIONFOR OFFICIAL USE ONLY	1000

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN CERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFP PARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- He has never observed or been advised of any ORD SPOT BDOs conducting referrals based
 on racial profiling.
- STSM provided the most current SPOT Referral Report. It outlines the type of information SPOT personnel are directed to collect when conducting a SPOT referral. It provides an actual check list of possible behaviors detected. A single behavior may not lead to any further action; however in conjunction with a cluster of other factors and behaviors, the protocol may warrant further action.
- STSM explained that a BDO can only act on observed behaviors. There is a numeric system which totals the behaviors that lend to further engagement with the passengers.
- When a BDO makes contact with a passenger, and the first established threshold is not met; there is no information obtained from the passenger. If the first threshold is met, BDOs only record date, time, behavior, checkpoint, flight, and no personal identifying information.
- This information is captured and stored in the PMIS data base.
- These safe guards, implemented in the system, are designed to prevent racial profiling.
- If the behaviors meet the second threshold, law enforcement involvement is warranted. This requires a TSA SIR.
- SOP mandates that the SPOT referral reports and the SIRs cannot be filed together; they must be filed separately.
- The TSS reports are designed specifically for sharing with other federal law enforcement groups such as the Federal Air Marshals Service (FAMS), Federal Bureau of Investigation (FBI) etc.
- The SIRs and TSS reports contain similar yet not identical information. They provide names of the individuals and other identifying information but no reference to race or ethnicity. Country of residence maybe included if a passport is used as a form of identification.
- Due to STSM clearance level, he is prohibited from printing the SIRs or TSS reports for OOIs review. He can only print the SIR ID number, date submitted, field office origin and reason, which he provided from October 1, 2012 through May 1, 2013.

Case Number:	Case Title:
13-0243	ORD – Racial Profiling by BDOs

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THESA DAVING TRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION, UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFP PARTS IS AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- STSM believes that it may be possible that a BDO may have misunderstood their instructions, which were based on specific intelligence from TSA headquarters, as merely targeting Middle Eastern passengers or an airline.
- Specific deployments are factual intelligence based.
- Approximately one year ago, the ORD SPOT program was informed that there were some inconsistencies in their SPOT referral statistics. The ORD SPOT program was further instructed to meet with each of the BDOs and review their referrals and determine if additional training is warranted. Further, ORD should monitor any anomalies that may be found which is beyond the norm.
- The ORD managers met and counseled each BDO as instructed by TSA SPOT headquarters.

Attachments:

- sworn affidavit dated June 14, 2013.
- SPOT Referral Report, revised May 2, 2013
- SIR ID list from October 1, 2012 through May 1, 2013

Case Number:	Case Title:
113-0243	ORD – Racial Profiling by BDOs
	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL USE ONLY

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY TRAVELATION THAT IS CONTROLLED UNDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OF OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CFR PARTS 15 AND 1520.

S. Department of Homeland Security 'Hare International Airport Chicago, Illinois 60666



Transportation Security Administration

Date: June 14, 2013

Ms. Mary Drury TSA Office of Inspections Chicago O'Hare Airport Chicago, II.

Re: TSA SPOT Procedures and Protocol

Dear Ms. Drury:

Per your request I am providing information to you based on the list you provided me on 6-13-13:

Protocol - SPOT Training - SPOT SOP

SPOT is conducted at ORD in compliance with the SPOT SOP which requires that SPOT as a behavior observation an analysis program detects behaviors and activities that deviate from an established environmental baseline. Individuals whose behaviors meet or exceed predetermined thresholds are referred for additional screening or law enforcement intervention.

SPOT must be conducted in accordance with the procedures set for the in the SPOT SO, and other applicable SOPs, TSA Management and Operations Directives (ODs) including TSA MD 100.4 "Transportation Security Searches", and SPOT training, as well as Constitutional, statutory regulatory and other legal and Department of Homeland Security (DHS) policy requirements to protect the civil rights and liberties of individuals.

SPOT Referral Report

Al have provided you with a printed copy and emailed you a digital copy of the most current SPOT referral report that outlined the type of information SPOT personnel are allowed to collect when conducting a SPOT Referral.

All SPOT activities that I have directed SPOT personnel to carry out as well as all SPOT activities that I have personally undertaken in the past have been conducted without regard to race, color, religion, national origin, ethnicity, sexual orientation or disability except as directed by the FSD and provided such direction is based on specific intelligence threat information. I have only considered gender and age to carry out my official duties as specified in SPOT SOP section 3.4 in Table-4 and have never used this information as the sole basis for a SPOT referral.

I have never observed or been made aware of any ORD SPOT personnel conducting SPOT in violation of any of the requirements as listed above.



<u>WARNING</u>. This record contains Sensitive Security Information that is controlled under 49 CFR pairs 15 and 1520. No period this record may be disclosed to persons without a "need to know", as demosite 49 CFR parts 15 and 1520, except with the written permission of the Administrator of me Transportation Security Administration or the Secretary of Transportation. Unauthorized release may result in civil penalty or other action. Exc. 0.S. government agencies, public disclosure is governed by 5 U.S.C. 552 and 49 CFR parts 15 and 1520.

(312)545.0356 Phone

(773)894.8764 Fax

Pase 2

P.O. Box 661010 Chicago, 1L 60666-1010

SWORN STATEMENT



Transportation Security Administration

, having been duly sworn, hereby make the following statement to SA MARCY Drug, who has been identified to me as a federal law enforcement officer and special agent with the Transportation Security Administration, Office of , who has been identified to me as a federal Inspection. I am making this statement of my own free will, without any duress or coercion. * * * SEE ATTACHED STATEMENT I have read this entire statement consisting of _7_ pages. I have been given the opportunity to make any corrections necessary to make the statement accurate. All of the information contained in this statement is true and accurate to the best of my knowledge and belief. I understand that I may be prosecuted for perjury or making false statements if I have intentionally misrepresented anything contained in this statement. I have not intentionally omitted any information or knowledge I have that relates to the matters under investigation or review. Dignature Signed and sworn to before me, this 14 day of JuNe 20 13. Special Agent Witness Transportation Security Administration Department of Homeland Security Authority to administer oaths: 5 U.S.C. § 303 WARNING: The record contains Sensitive Security Information that is controlled under 49 CFR part, 15 and 1520 No part of this record may be disclosed to persons without a "need o mow", as defined in 49 CFR parts 15 and 1520, except with the venter permission of the Administrator of the Page 1 of Transportation Security Administration or the Secretary of Gameportation. Unauthorized release may result in civil penalty or other action Form INVD-S3 (Rev. 4/1/2007) For 146, government agencies, public disclosure is governed by 5 U.S.C. 552 and 49 CFR parts 15 and 1520.

THE INCOMPANY

DEPARTMENT OF HOMELAND SECURITY TRANSPORTATION SECURITY ADMINISTRATION

SPOT REFERRAL REPORT

INSTRUCTIONS: BDOs must complete this form for each individual that meets or exceeds the threshold, as well as for al traveling companions. All relevant fields must be completed. This requirement includes individuals reterred to LEO in accordance with the SPOT standard operating procedures. The SPOT Referral Report must not be maintained with or attached to the incident Report. All reports should be raviourd by a SPOT Menager and entered into the SPOT database within 24 hours. Personally Identifiable Information (PII) is not permitted on any SPOT Referral Report and must not be entered into the SPOT database.

Date: 05/14/2013 Time: 1300	Amert ORD	
First Oh served By: Checkpoint BDO	Location of Referral: CKPT 5	Play Operation: Plot Harror
Primary BDQ (Last, First)	Doe, John	Alditional BDO (Last, First);
Secondary BDO (Last, Firs.);	Doe, Mary	Additional BDG (Last, Firet):

(b)(3) 49 U S.C. § 114(r)

Section 1 Environmental Baseline (Please provide a brief narrative of the environmental baseline at the time of the referral below)

Section 2 Observation and Behavior Analysis

Section 3. Unusual Items

Section 4: Signs of Deception (II two (2) or more signs of deception are identified during casual conversation, automatic LEO notification is initiated.)

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Version 3.0

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Transportation Security Administration

Non-Disclosure Agreement

A representative from the Office of Inspection has briefed me relative to an internal investigation.

I understand that this information is Sensitive Security Information, that is controlled under Title 49, CFR, Part 1520. I also understand that this information may not be released to persons without a <u>need to know</u>, as defined by Title 49, CFR, Part 1520, except with the written permission of the Administrator, Transportation Security Administration, Arlington, Virginia.

I further understand that unauthorized release may result in civil penalty or other disciplinary action.

Print name: Signature: Date: Witnessed by: Special Agent/Inspector WARNING: This record contains Sensitive Security Information that is

WARNING: "Austreeord contains Sensitive Secondy Information that is controlled under 49 C+9 parts 15 and 1520. No part of this record may be disclosed to persons without a "need to know", as defined in 49 CFR parts 15 and 1520, except with the weight peoplesion of the Administrator of the Transportation Security Comministration or the Secretary of Transportation. Unauthorized clease may result in civil penaty or other action. For U.S. government agencies, public disclosure is governed by 5 U.S.C. 552 and 49 CFR parts 15 and 1520.

Attachment #7

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M	MEMORANDUM OF INTERVIEW OR ACTIVITY	
Type of Activity; Personal Interview Telephone Interview Records Review Other	Date and Time: June 17 and 18, 2013 11:30 a.m. and 9:30 a.m.	
Activity or Interview of: STSM	Conducted by: SAs Tracy Tomlins and Mary Drury	
	Location of Interview/Activity: OOI ORD Office	

OOI interviewed STSM relative to his knowledge of the ORD BDO program and the allegations presented in an anonymous letter. The following is a summary of both his verbal and sworn written statement:

- STSM has been employed with TSA since December 21, 2002. He was selected to participate in a pilot program for BDOs at ORD in December of 2005.
- His initial training for the SPOT program was in Boston and consisted of one and a half weeks
 of training.
- He has worked as a uniform BDO for over two years. He was promoted to an H band manager in November of 2007, and later in August of 2009, was promoted to his current position I band STSM.
- STSM maintains that he has never racially profiled nor has he witnessed or directed any BDO or STSM to use racial profiling as a means for referring passengers for security screening.

Case Number:	Case Title:		
113-0243	ORD - Racial Profiling by BDOs		
	SENSITIVE SECONTLY INFORMATION/FOR OMFICIAL USE ONLT		

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 42 CFR PART 1520, NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION CONTROL THAT TO ROF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION, UNAUTHORIZED PELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 42 CFR PARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- He quotes the SOP for the SPOT program Chapter 2, section 2.1 "SPOT must be conducted without regards to race, color, religion, national origin, ethnicity, sexual orientation, or disability except as directed by the FSD and provided such direction is based on specific intelligence threat information."
- All BDOS are trained and directed to refer passengers based on behaviors only. Such behaviors are based on signs of stress, fear, deception and specific suicide bomber indicators.
- After the incident regarding allegations of racial profiling at Boston's Logan airport, BDOS were briefed and reminded that racial profiling is strictly prohibited.
- In the many briefings it was stressed that should any BDO or manager witness anyone to be racially profiling; they should report the incident up through their chain of command.
- Playbook teams at ORD are managed by the CDM not the BDO managers.
- BDOS are allocated to the Playbook teams each day for both the a.m. and p.m. shifts.
- The STSO, LTSO and or CDM are responsible for their activities which includes their assignment for the day and recording their hours into PMIS.
- STSM^{INT} does not believe there is racial profiling practiced at ORD.
- He believes that possibly BDOs may misinterpret instructions and directions provided to them based on specific intelligence.
- There have been occasions where specific intelligence information was used to SPOT specific flights where a "no fly" list passenger was believed to be boarding.
- As far as complaints by BDOs there seems to be many, regarding promotions and assignments. He has never heard any complaints regarding racial profiling.

Attachment: STSM	affidavit dated June 18, 2013			

Case Number: 113-0243	Case Title: ORD – Racial Profiling by BDOs		
	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL USE ONLY	ан	

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED ENDER 49 CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "REFUTO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMENISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 49 CMIC PARTS 15 AND 1520.



Transportation Security Administration

SWORN STATEMENT

agent with the Transportation Security Aministration, Office of Inspection. I am making this statement of my own free will without any duress or coercion ****SEE ATTACHED STATEMENT **** I have read this entire statement consisting of 62_ pages. I have been given the opportunity to make any corrections necessary to make the statement accurate. All of the information contained in this statement is true and accurate to the best microssary to make the statement accurate. All of the information contained in this statement is true and accurate to the best microssary to make the statement accurate. All of the information contained in this statement is true and accurate to the best microssary to make the statement accurate. All of the information contained in this statement is true and accurate to the best microssary to make the statement accurate. All of the information out intendinally microssary to make the statement accurate. All of the information out intendinally microssary to make the statement is true and accurate to the best my knowledge and belief. I understand that I may be proaccuted for perjury or making false statements if I have intentionally hat relates to the matters under investigation or review. Signed and sworn to before me, this <u>18</u> day of <u>Tune</u> <u>2013</u> Witness Witne	- <mark>filmest</mark>	
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Signed and sworn to before me, this 18 day of June		
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		Page 1 of 2 B
	n INVD-S3 (Rev. 4/1/2007)	9

Special Agent, Drury,



Per our conversation on June 17, 2013, I have been with the Transportation Security Administration (TSA) since December 21, 2002. I started as a Transportation Security Officer (TSO), Baggage Screene

In December of 2005, I was selected to participate in a Pilot Program for Behavior Detection Officers (BDO), at Chicago O'Hare International Airport. The training for the BDO Program was held in Boston, MA, and lasted approximately 1 and ½ weeks. I worked as a uniform BDO for approximately 2 and ¾ years before I was promoted to H-Band BDO Manager in November, 2007. In August, 2009 I was promoted to my current position of I-8and BDO Manager. I have a history of over 7 and ½ years with the O'Hare BDO Program

During my service as a uniform BDO and BDO Manager, I have never racially profiled, nor have I witness or directed any BDO Officer or Manager to use racial profiling as a means for referring any individual for security screening.

The Standard Operating Procedure (SOP) for the BDO Program Chapter 2, section 2.1. paragraph D, states "SPOT must be conducted without regards to race, color, religion, national origin, ethnicity, sexual orientation, or disability except as directed by the FSD and provided such direction is based on specific intelligence threat information. Gender and age may only be considered as specified in Section 3.4 in Table 4 and may not be the sole basis for referral."

BDO's are trained and directed to refer individuals and **EXCHANCE STRUCT** based on behaviors only. These behaviors are based on signs of Stress, Fear, Deception and specific Suicide Bomber indicators. The topic of Racial Profiling and how it is strictly prohibited was covered intensively during In/Out briefs after the incident regarding allegations of Racial Profiling in the Boston BDO Program.

If an Officer or Manager should witness anyone they believe to be racially profiling, they should report that incident and individual or individuals up to their chain of command.

The Playbook Teams at O'Hare are managed by the Command Duty Managers (CDM's), not the BDO Manager. Each day a certain number of BDO's are allocated to the Playbook Teams from both AM and PM shifts. Once they are assigned to a Playbook Team, that team Supervisor (STSO), Lead (LTSO) or CDM are responsible for them and recording their hours into PMIS. This includes their playbook assignments for the day, Ref Flights, breaks, and lunch.



Incurving: This record contains Sensitive Security Information that is controlled unite 49 CFR parts 15 and 1520. No part of this record may be disclosed to persons which a "need to bacw", as defined in 49 CFR parts 15 and 1520, except with the which opernission of the Administrator of the Transportation Security Amministration or the Secretary of Transportation. Unauthorized release may result in civil penalty or other action. For this, government agencies, public disclosure is governed by \$11.5.01 \$52 and 49 CFR parts 15 and 1520.



Transportation Security Administration

Non-Disclosure Agreement

A representative from the Office of Inspection has briefed me relative to an internal Investigation.

I understand that this information is Sensitive Security Information, that is controlled under Title 49, CFR, Part 1520. I also understand that this information may not be released to persons without a <u>need to know</u>, as defined by Title 49, CFR, Part 1520, except with the written permission of the Administrator, Transportation Security Administration, Arlington, Virginia.

I further understand that unauthorized release may result in civil penalty or other disciplinary action.

Print name:	(h)(Ø)
This name.	
Signature:	
Date:	6/17/13-
Witnessed by:	MAN LAW TSA Special/Agent/Inspector
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Attachment #8

MEMORANDUM OF INTERVIEW OR ACTIVITY	
Date and Time: June 14, 2013 3:20 p.m.	
Conducted by: SAs Tracy Tomlins and Mary Drury	
Location of Interview/Activity: TSA ORD Manager's Office	

Subject Matter/Remarks

OOI interviewed STSM relative to his knowledge of the BDO program, specifically addressing the allegation of racial profiling by BDOs at ORD. The following is a summary of both his verbal and sworn written statement:

- has been employed with TSA since August 11, 2001.
- He became a BDO on March 4, 2007, and was promoted to STSM in May of 2009.
- He has never participated or witnessed racial profiling in the BDO program at ORD. Further STSM has never heard any claim of the practice of racial profiling at ORD.
- · He has never instructed or directed anyone to racial profile.
- STSM explained safeguards within the Playbook teams which prohibit racial profiling.

Case Number:	Case Tille:
113-0243	ORD - Racial Profiling by BDOs
	SENSITIVE SECURITY INFORMATION/FOR OFFICIAL VOD ONLY

WARNING: THIS RECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER. (2) CFR PART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE CONSTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 0.5.C. 552 AND 49 CFR PARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

- The ORD Playbook teams consist of a STSO, TSOs and BDOs. As a manager he assigns BDOs per shift to augment the Playbook team. The Playbook STSO will provide the BDOs with their assignments. The STSMs do not give BDOs assignments for Playbook.
- The Playbook STSO receives the flights they will screen and which plays they are to perform from the daily CDM.
- (b)(3) 49 U.S.C. § 114(r)
- The STSMs are notified ^{[b(2) +9 U SC § [1+(r)]} flights, usually during a bridge call at 5:15 a.m. and 1:00 p.m., depending on the shift.
- STSM^{bill} usually works the p.m. shift (0/3)49 USC \$114/1
 (0/3)49 USC \$114/1
- Royal Jordanian Airlines has flights that typically depart around 8:00 p.m.
- Another form of Playbook gate screening (b)(2)49 USC § 114().
 STSM believes that these flights are also disseminated daily by the CDM to the Playbook STSOs.
- The team arrives at the departure gate one hour before the scheduled flight. [013149] [101314
- Recertifying as a Playbook BDO entails extensive web based training. Once it is completed the STSM will complete an OJT checklist.
- If any falsification of documents or racial profiling was brought to his attention; he would take immediate action.
- STSM provided a copy of the Playbook OJT Checklist and examples of the BDO assignment schedules for his shift.

Case Number:	Case Title:	
113-0243	ORD – Racial Profiling by BDOs	
	SENSITIVE SECORITY INFORMATION/FOR OFFICIAL USE ONLY	

WARNING: THIS RECORP. CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CFR PART 1520, NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN PERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECPETARY OF TRANSPORTATION. UNAUTHORIZED SELFASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 3 U.G.C. 552 AND 49 CFR TARTS 15 AND 1520.

MEMORANDUM OF INTERVIEW OR ACTIVITY (continuation sheet)

· Further he has no information as to the source of the anonymous complaint letter.

Attachments:

- STSM sworn affidavit dated June 18, 2013.
- Copy of the Playbook Training Requirements, revised September 30, 2012.
- Examples of BDOs assignment schedules, dated April 1, 2013, and April 11, 2013

Case Number:	Case Titlo:	
113-0243	ORD – Racial Profiling by BDOs	
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WARNING: THE PECORD CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER 49 CEN TART 1520. NO PART OF THIS RECORD MAY BE DISCLOSED TO PERSONS WITHOUT A "NEED TO KNOW", AS DEFINED IN 49 CFR PARTS 15 AND 1520, EXCEPT WITH THE WRITTEN TERMISSION OF THE ADMINISTRATOR OF THE TRANSPORTATION SECURITY ADMINISTRATION OR THE SECRETARY OF TRANSPORTATION. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC DISCLOSURE IS GOVERNED BY 5 U.S.C. 552 AND 10 CFR PARTS 15 AND 1520.

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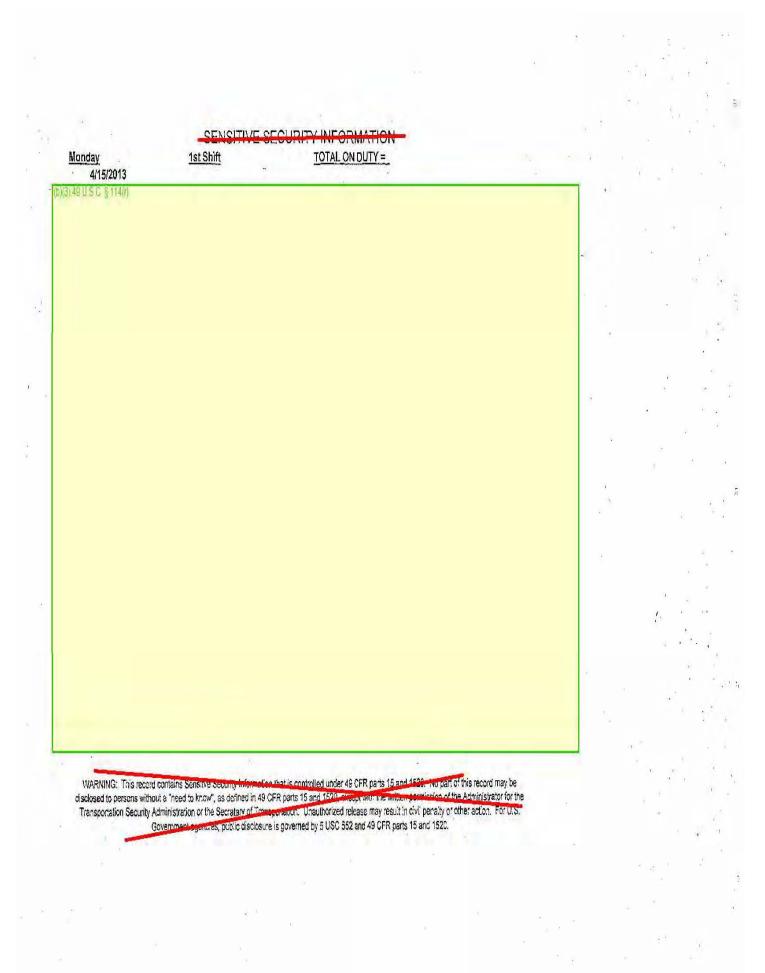
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SWORN STATEMENT



Transportation Security Administration

law enforcement officer and	, having been duly sworn, hereby make the following \underline{DrJrJ} , who has been identified to me as a federal special agent with the Transportation Security Administration, Office of a statement of my own free will, without any duress or coercion.
* * * SEE ATTACHED STA	TEMENT * *
any corrections necessary to statement is true and accurate prosecuted for perjury or mal	ent consisting of 6 pages. I have been given the opportunity to make make the statement accurate. All of the information contained in this e to the best of my knowledge and belief. I understand that I may be king false statements if I have intentionally misrepresented anything I have not intentionally omitted any information or knowledge I have that nevestigation or review.
Signed and sworn to before m	ne, this 14 _day of _June, 2013.
Witness	Special Agent Transportation Security Administration Department of Homeland Security Authority to administer oaths: 5 U.S.C. § 303
ge 1 of <u>6</u> rm INVD-S3 (Rev. 4/1/2007)	WARNUNG: This record contains Sensitive Security Information that is controlled untro. 49 CFR parts 15 and 1520. No part of this second may be disclosed to persons without a "need to know", as defined in 49 CFR parts 15 and 1520, except with the write or pertification of the Administrator of the Transportation Security Administration or the Secretary of Transportation. Unauthorized release may result in eivil penalty or other action. For U.S. government agencies, public disclosure is gow used by 5 U.S.C. 552 and 49 CFR parts 15 and 1520.

I, Market Manager (STSM) in May of 2009

Allegations of racial profiling

While I was a uniformed BDO, I never participated in, never witnessed, nor had any knowledge of racial profiling at O'Hare International Airport (ORD

In my current position as a SPOT Transportation Security Manager, I have no knowledge of racial profiling, I have NEVER instructed ANYONE to racial profile, I have NEVER witnessed racial profiling, nor was racial profiling ever brought to my attention

Allegations of racial profiling Playbook Team



The ORD Playbook Team(s) consists of a Screening Supervisory Officer (STSO), Transportation Security Officers, and BDOs. When we plan our BDO operations for the day, we are to assign BDOs per shift to augment the Playbook team. The Playbook STSO will give the BDOs their assignments. The STSMs do not give assignments to the BDOs augmenting the Playbook Team for the day

The Playbook STSO receives the flights they will screen and which plays they are to perform by, I believe, the Command Duty Manager (CDM) daily. [1013] 49 U.S.C. § 11409

notified (19/3) 45 flights during the bridge calls at 0515 and 1300hrs. (19/3) 49 U.S.C § (140)

(2) 49 Q

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Another form of Playbook (1)(3) 49 D S.C. § 174(1)

I believe

BDO Managers are typically

these flights are again disseminated daily by the CDM to the Playbook STSOs.

For example, a Playbook team will have United flight 123 to

CVG on their REFs list for the day. The team will arrive to the gate approximately one hour early to set up. There are different REF plays that indicate what type of search will be conducted

While the TSOs are performing the play, the BDOs will conduct SPOT at the

boarding gate. If the BDOs observe any anomalous behavior, they will advise the STSO

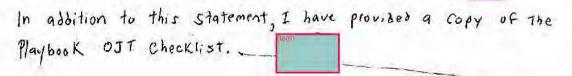
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Allegations of falsification of Playbook training records

I have no knowledge of falsifying Playbook training records, or ANY documents during my 10 years at the TSA. When recertifying as a Playbook BDO, the BDO will complete an extensive web based training course, once the course is completed, their direct STSM will complete an OJT checklist. The Playbook OJT requirements, per the Playbook SOP, are to confirm that the BDO has the knowledge of the Playbook program to perform his or her assigned duties. I have satisfied this requirement for all my direct reports at the time and did NOT falsify any documents

If anything illegal was witnessed or brought to my attention, I am obligated to take immediate action as a STSM and a TSA employee in general. I take pride in my integrity and plan on doing the right thing the rest of my career with the US Government. Nothing Furthe



WARCUNG: This record contains Sensitive Security Information that is controlled under 19 CFR parts 15 and 1520. No part of this record may be disclosed to persons without a need to know", as defined in 49 CFR parts 15 and 1520, except with the written, termission of the Administrator of the Transportation S courity Administration of the Secretary of Transportation. Unconfirmed release may result in civil penalty on other action, for U.S. government agencies, public disclosure is governed by 5 U.S.C. 552 and 49 CFR parts 15 and 1520.

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